PLANNING & MANAGING HUMAN RESOURCES

Strategic Planning For Personnel Management

2nd Edition

William J. Rothwell & H.C. Kazanas

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STRATEGIC PLANNING FOR HUMAN RESOURCES MANAGEMENT

Second Edition
Completely Revised and Updated

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HRD Press   **Amherst, Massachusetts**

Copyright © 2003 HRD Press, Inc.

Published by Human Resource Development Press, Inc.
22 Amherst Road
Amherst, Massachusetts 01002

1-800-822-2801 (U.S. and Canada)
1-413-253-3488
1-413-253-3490 (fax)
http://www.hrdpress.com

ISBN 0-87425-718-2

Production services by CompuDesign
Cover design by Eileen Klockars
Editorial services by Suzanne Bay, Robie Grant, and Sally Farnham

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PREFACE

This book is intended for human resource (HR) practitioners, HR or personnel managers, specialists in HR planning, and students interested in this field. We saw a need for a book, designed for practitioners, that would go beyond traditional and heavily quantitative approaches to HR planning. This book is focused on HR as a tool for implementing organizational strategic plans. We define **strategic planning for human resources** (SPHR) as *the process of anticipating long-term HR supplies and demands relative to changing conditions inside and outside an organization, and then crafting HR programs and other initiatives designed to meet the organization's needs for knowledge capital.*

The broad goal of this book is to help practitioners improve their skills in strategic thinking and planning. Top managers want HR practitioners who anticipate problems, rather than merely react to them. Some authorities in the HR field believe that the future career success of practitioners will increasingly hinge on how skilled they are at strategic thinking and planning. Others note that firms that develop and implement workforce strategies consistently outperform their more short-term, crisis-driven competitors.

The approach we have taken is to (1) describe a simple but generalizable model of SPHR and (2) derive practitioner "roles" from each step in the SPHR model. Some readers might object that the model and the roles we describe are not found in practice. In part, at least, they are right. The reader seeking practitioners who bear

job titles like "HR Scanner," "HR Policy Formulator," or "HR Organizational Coordinator" will not find them. Nor will it be easier to pinpoint specific organizations using all steps in the SPHR model.

However, individual pieces of the SPHR model we describe can no doubt be found in some organizations. Regardless of job titles, HR practitioners do try to:

1. Help link the long-term purpose, goals, and objectives of the HR function (department) and/or HR plans with organizational plans.
2. Examine what people are presently doing in their jobs in the organization.
3. Examine what kind of people are doing the work at present.
4. Analyze the HR department and/or HR practices in the organization to identify present strengths and weaknesses.
5. Identify future trends, the likely impact of those trends, and the desired impact of those trends.
6. Estimate numbers of people and jobs needed by an organization to achieve its objectives and realize its plans.
7. Compare present and future jobs, people, and HR department practice areas.
8. Implement HR Grand Strategy, a long-term direction for all HR efforts in the organization.
9. Lead the HR department, unit, or function.
10. Monitor whether HR Grand Strategy will work, is working, and has worked.

Each activity we link to a role or function of the HR Planner, defined here as one who is involved in the SPHR process.

The chapters of this book are sequenced to lead the reader through steps in SPHR:

1. Chapter 1 provides background information about strategic business planning, explains the need for SPHR, and describes roles of the HR practitioner in a strategic context.

2. Chapters 2 through 9 and 18 through 19 focus on how HR practitioners enact their roles, and how they and their organizations can carry out the steps in the SPHR model.

3. Chapters 10 through 17 treat HR "practice areas" of career planning, career management, recruitment and selection, training, and organization development as ways to implement an HR Grand Strategy (see Figure 1 for a depiction of the plan of this book).

We have attempted to make the content of this book as practical and concrete as possible. We provide many case studies and exercises for readers to use in practicing, discussing, and carrying out the SPHR process. The result, we hope, is a book that will at once be useful to HR practitioners and to college students enrolled in courses in HR planning, management, and development.

Acknowledgments

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Figure 1: Strategic Planning for Human Resources Management: The Plan of the Book

Introduction to Planning and Managing Human Resources: **Strategic Planning for Human Resources Management**		Chapter 1
The Role of HR Organizational Coordinator	Linking Organizational and HR Plans	Chapter 2
The Role of Work Analyst	Analyzing What People Do in the Organization	Chapter 3
The Role of Workforce Analyst	Analyzing What Kind of People Do the Work	Chapter 4
The Role of HR Auditor	Assessing the Status of the HR Department	Chapter 5
The Role of Environmental Scanner	Assessing Future Factors	Chapter 6
The Role of HR Forecaster	Determining Numbers of People Needed in the Future	Chapter 7
The Role of HR Planning Formulator	Formulating HRP Strategy	Chapter 8
The Role of HR Integrator	Determining How to Implement HR Plans	Chapter 9
	Career Planning and Management	Chapter 10
	Recruitment	Chapter 11
	Training	Chapter 12
	Organization Development	Chapter 13
	Job Redesign	Chapter 14
	Employee Assistance Programs	Chapter 15
	Labor Relations	Chapter 16
	Compensation and Benefits	Chapter 17
The Role of HR Planning Manager	Managing the HRP Department/Unit	Chapter 18
The Role of HRP Evaluator	Evaluating HRP Strategy	Chapter 19

CHAPTER 1

Introduction to PLANNING AND MANAGING HUMAN RESOURCES: STRATEGIC PLANNING FOR HUMAN RESOURCES MANAGEMENT

Practitioners and academicians are devoting increasing attention to strategic planning for human resources.* (See, for instance, Becker and Huselid, 1999; Brockbank, 1999; Fields, Chan, and Akhtar, 2000; Gratton et al., 1999; Chew and Chong, 1999; Wagner, 1999.) Some contemporary observers of the business scene attribute this stepped-up interest to a desire by HR professionals to become more involved in strategic business planning (SBP) as a way of increasing their own importance. At the same time, however, top managers often say they want proactive HR professionals who can participate meaningfully in strategic business planning and who can play a strategic leadership role in helping their organizations attract, retain, and develop the intellectual capital and human talent that is increasingly important to business success in a fiercely competitive global marketplace (Rothwell, Prescott, and Taylor, 1998). While other resources can be acquired easily, it is human talent that has emerged as the most difficult to acquire, yet it is key to competitive success and is the energy that founds new businesses, invents new products, discovers new markets, and serves customers.

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* We shall use the terms *SPHR, HRP,* and *HR* planning synonymously throughout the text. We recognize that not everyone will agree that they are—or should be—the same.

1

What is **strategic planning for human resources** (SPHR)? How did human resources planning (HRP) evolve? What is strategy? Why is SPHR needed? What makes SPHR difficult in organizations? How can the SPHR process be described? How is this book structured? This chapter addresses these questions and thereby introduces the book.

What Is Strategic Planning for Human Resources (SPHR)?

There is no single definition of human resources planning (HRP) with which everyone agrees. Many definitions and models of HRP exist. Many HRP practitioners* prefer to focus on the *technical side*—that is, the mathematical and behavioral methods of forecasting HR needs. Others prefer the *managerial side*—that is, the way decision-makers tackle human resource issues affecting an organization. Still others distinguish between *strategic HRP,* undertaken to formulate and/or implement an organization's long-range plans, and *operational HRP,* undertaken to guide daily HR decisions. To complicate matters even more, some HR practitioners distinguish between *HRP for an organization,* which focuses on planning solely to meet organizational demands, and *HRP for individuals,* which focuses on the implications of such plans for individual career planning.

Despite these differences, most HR practitioners would probably agree that Human Resources Planning focuses on analyzing an organization's HR needs as the organization's conditions change, and then supplying strategies to help respond proactively to those changes over time. HRP helps ensure that the right numbers of the right kinds of people are available at the right times and in the right places to translate organizational plans into reality. This process becomes *strategic* when some attempt is made to *anticipate* long-term HR "supplies and demands" relative to changing conditions facing the organization, and then to use HR department programs in an effort to meet these identified HR needs. There is good reason to pay attention to this issue: organizations that manage HR strategically tend to outperform competitors who do not do so (Lam and White, 1998).

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* We shall use the terms *personnel practitioner*, *HR planner*, and *HRP practitioner* synonymously throughout this book.

How Did Human Resources Planning (HRP) Evolve?

In the early days of industrialization, managers rarely had to think ahead about the numbers and kinds of people required to get the work out: Conditions outside organizations were relatively stable. Most work demanded little by way of specialized training and expertise. And managers could find all the people they needed on short notice, provided they were willing to pay competitive wages.

However, there must have been some HR planning going on, even in earliest times. It is hard to imagine that the builders of the Great Pyramids or of Stonehenge completely disregarded planning those superhuman exertions that were required to erect these monuments of antiquity over many generations. Yet records from that time do not exist to reveal how managers planned for their human resources.

The origin of *manpower planning,* the predecessor of modern HR planning, predates the beginnings of twentieth-century management theory. Among the first to raise the manpower-planning issue was the Frenchman Henri Fayol (1841–1925). His famous fourteen points of management are still considered valid today. One point had to do with what Fayol called *stability of tenure of personnel*. For Fayol, administrators bear responsibility to plan for human resources, ensuring that "human and material organization is consistent with the objectives, resources, and requirements of the business concern" (Fayol, 1930, p. 53). This point resembles some modern definitions of HRP.

A deep recession in the late 1950s sparkled the need for a new way of thinking about management. People were increasingly viewed as assets—*human resources*—that could be either developed or wasted. This way of thinking became even more pronounced during the 1960s and 1970s, when the focus was on finding ways to design organizations and jobs to permit individuals greater latitudes of self-expression. Human creativity and job satisfaction are still two of the most important concerns of management.

The 1960s also spawned the term *manpower planning*. Initial manpower planning efforts were typically tied to annual budgeting, as is still the case in some organizations. The implication was that people are expense items, since wages, salaries, and employee benefits constitute a major cost of doing

business. Early planners were more often found in planning and budgeting departments than in personnel or HR departments, but they did manage to devote some attention to forecasting manpower demands. However, it was a need to budget, not a desire to stimulate creativity or increase productivity, that spurred them.

As the Human Resources school of management thought grew in importance throughout the 1970s, manpower planning activities gradually shifted to personnel departments. At the same time, the term *human resources planning* supplanted *manpower planning*. Likewise, personnel departments were renamed *human resource departments,* reflecting a new and more pronounced emphasis on the *human* side of the enterprise.

Human resource practitioners and other contemporary observers of the management scene have expressed a growing awareness ever since the 1990s that people represent a key asset in competitiveness. While Western nations have long placed enormous faith in the power of technology to enhance productivity, the fact is that the greatest competitive gains stem from the exercise of human creativity to identify new products and services, find new markets and applications for existing products and services, and make use of the possible gains to be realized from technology. Without the creative application of human knowledge and skill, organizations would not be formed and would not thrive for long. Human beings thus represent intellectual capital to be managed, just like other forms of capital (Brown, 1998).

What Do We Mean by *Strategy*?

The new way of thinking about people and people planning that took place in the 1960s and 1970s coincided with a new way of thinking about the role of top managers and the nature of long-range organizational planning.

Organizations before 1980 tended to operate in relatively stable external environments. Most of them offered a single service or product line to a clearcut group of customers in a geographically limited sphere of operations. Planning for changes in the external environment was less important then than coordi-

nating such *internal functions* as finance, marketing, operations/production, and personnel. Top managers therefore devoted most of their time to *policy making,* an activity intended to ensure coordination inside an organization. Long-range planning, to the extent that it was carried out at all, was based on the assumption that the future would resemble or even represent a mere continuation of the present or past.

In the early 1950s, organizations began to diversify into new businesses, expanding their range of products and services. They served increasingly diverse customers and increased the geographical scope of their operations into other countries and cultures. It soon became apparent that policies suited for a single-product organization were not necessarily well-suited to a diversified corporation that operated simultaneously in different industries, faced a range of contrasting environmental factors, dealt with diverse and more demanding customers, and handled multiple product lines. Nor were policies appropriate to firms limited to domestic U.S. operations necessarily appropriate to a company operating in several nations with varying laws, social customs, and economic climates. Simple policy-making proved inadequate for coordinating functions and activities across a corporate portfolio of businesses. Long-range planning based on an assumption of environmental stability likewise proved inadequate for dealing with an increasingly dynamic external environment where the uncertain future was often nothing like the present or past. At this point, strategic business planning emerged as a way of coping with increasing environmental and organizational complexity. Top managers discarded older notions of planning and policy-making in favor of a strategic view.

The word *strategy* means "general" in Greek and, in a military sense, is linked to the planning of battles and military campaigns. It differs from *tactics,* which refers to more limited planning to achieve immediate objectives. Though people continue to argue about the meaning of "strategy" in a business setting, most would probably agree that it has to do with long-term, large-scale plans for future-oriented, competitive success. Strategic issues are mostly the concern of top managers. These issues involve allocation of organizational resources. They exert significant influence on the organization's success or survival; they

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